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ALCOHOL

The U.S. marketplace is the safest, most diverse and transparent beverage alcohol supply chain in the world — and a victim of its own success.

A push for deregulation and a direct-to-consumer (DTC) shipping marketplace in recent recent years has led to fractures in public health and safety, limited supply chain transparency, barriers to competition, and market entry, and obstacles to effective enforcement and efficient tax collection.

The Biden Administration Can't Make Up Its Mind About Alcohol

Do you want to brag about America's alcohol industry, or do you want to crack down on it?

C. JARRETT DIETERLE | 7.26.2022 7:00 AM





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This administration can't make up its mind about alcohol. Sometimes it brags that the industry is thriving. Sometimes it acts like the business needs a government intervention.

Last year President Joe Biden <u>issued</u> a far-reaching executive order that, among other things, ordered the Alcohol and Tobacco Tax and Trade Bureau to investigate anticompetitive issues in alcohol markets. When the report <u>came out</u> earlier this year, it

was a complete muddle. It laid out in excruciating detail the diversity and dynamism of American alcohol markets—a result of the craft alcohol boom of the past few decades—but then urged more robust antitrust scrutiny of mergers involving large brewers.

Since then, the administration's position on alcohol has grown only more convoluted. To hear the administration <u>tell it</u>, alcohol markets are flourishing. If only other industries could be so healthy, it argues; if only every industry was so competitive and flush with vibrant businesses. And *that*, it then declares, is why the industry might need more regulation.

Tim Wu, the administration's point man on competition and antitrust issues, recently spoke at the annual Craft Brewers Conference. He <u>described</u> America's craft beer industry as "the envy of the world" and "a model for how the U.S. economy should be." Given that the industry has gone from less than 100 breweries nationwide several decades ago to over 6,000 today—data that Wu himself has <u>previously cited</u>—it is heartening that the administration seems to recognize this reality.

But in the next portion of his remarks, Wu turned around and <u>shared</u> the administration's "concerns" about consolidation. He also asked brewers to report any illegal anticompetitive activities they observe, <u>claiming</u> that the administration is not interested in pursuing "small technical violations" but wants "to take on the big cases against the entities that have market power."

To be clear: There have been allegations in recent years of so-called <u>pay-to-play</u> schemes in which some alcohol producers or distributors attempt to lock out competitors by securing better product placement at bars or stores. Certain small producers have also complained about other <u>exclusionary conduct</u>, such as distributors being interested only in selling alcohol from big-ticket producers rather than smaller independent operations.

To the extent the administration is genuinely interested in addressing these issues instead of simply making splashy headlines going after "Big Beer"—it should be

encouraging state governments to reduce the regulatory red tape that prevents alcohol makers from selling their products directly to retailers and consumers. In many states, alcohol distributors act as the <u>real regional monopolies</u> in the supply chain—and, unlike other industries, alcohol makers are often <u>required by law</u> to use distributors to sell their products.

According to the TTB's FY 2020 Annual Report, the five most recent years ending in FY 2020 saw the following growth in total authorized alcohol producers:

Breweries: 83% (6,833 to 12, 486)

Distilleries: 81% (2,079 to 3,760)

Wineries: 42% (1 1,270 to 15,876)

This sort of pay-to-play is illegal and strictly enforced by regulators nationwide.

The "deregulated utopia" that Dieterle describes creates a marketplace dominated by only the deepest pockets in the industry pricing out competition and diminishing both consumer choice and value - the ultimate "pay-to-play" marketplace. This would be a fatal blow to the next up-and-coming brands.

The separation of tiers and success of independent wholesalers is a major reason consumers have access to a variety of authentic craft products and helped lead to the boom in the craft marketplace.

America's independent distributors have made significant investments in wine and spirits business divisions that specialize in craft brand development, nationwide.

Check out wswa.org/accesscraft to learn more about the relationship between wholesalers and America's craft, startup and small production wine and spirits brands.

Federal and state regulations ensure fairness, competition, and inclusiveness in the industry and have fostered opportunities for more distillers, wholesalers and retailers owned and operated by BIPOC and veterans than ever before in the history of the beverage alcohol industry.

Not only does this present public health and safety concerns - it's also clear Dieterle has never worked in the restaurant industry.

Overworked and short staffed bartenders and restaurant managers do not have the time to meet with representatives from every brand on their barback - they rely on their local wholesalers to help curate their cocktail and wine menus to match local consumer demand and taste.

100% of state legislatures that considered DTC spirits legislation in 2020 failed to enact it because of concerns that self-distribution through an e-commerce marketplace would undermine public health and safety, increase underage access, limit efficient tax collection, and curb the enforcement powers of local regulators. For instance, many states <u>prohibit self-distribution of alcohol</u>, meaning craft brewers and distillers have to work through distributors to get grocery stores and bars to sell their brews and spirits. If these brewers and distillers could simply walk down the street to the local watering hole to pitch their products, they would no longer be beholden to distributors engaged in pay-to-play schemes.

Similarly, most states forbid distilleries and breweries from <u>mailing their products</u> right to their consumers' doorsteps. The mail-order economy has boomed since COVID-19, but the alcohol industry remains largely sidelined due to those restrictions. Allowing direct-to-consumer shipments would further empower craft beverage makers and reduce the influence of recalcitrant distributors.

The story of the past few decades of America's craft beverage explosion is that consumers want, and even demand, a seemingly infinite variety of choice when it comes to their beers, spirits, and wine. As a result, craft alcohol producers dot the American landscape. If you want them to flourish even more, the right recipe is not more regulation but less.

Deregulation like that suggested by Dieterle would tip the careful balance regulators have worked to achieve that maintains a level playing field for producers and retailers of all sizes. Should DTC license privileges be expanded, orders will most likely be fulfilled by larger producers that can afford to dominate the e-commerce space by out-buying search results and digital ad space, just like Home Depot edged out mom and pop hardware stores and Amazon edged out independent book shops. Craft brands wouoldn't be empowered they would be overpowered. The three-tier system ensures diverse access to beverage alcohol for consumers.

Wholesalers support the independence of each tier, preventing exclusion from the marketplace and ensuring all brands including small craft brands - get a chance to compete.

In a 2019 survey by the Center for Alcohol Policy, 82% of respondents agreed that alcohol is NOT like other consumable goods or products and should be regulated differently.